South Africa: Electricity Pricing Considerations

Presentation at the National Electricity Summit

16 May 2008



Eskom Application for a Review of the 2008/9 Price Increase in Context



As a result Eskom's Average Selling Price has been declining

Eskom's average selling price deflated by CPI





If prices kept up with inflation alone since 1990, this would translate to a tariff level close to what is achieved with a 60% increase in 2008/09



Input Costs

- Coal and Diesel form a large part of Eskom's input costs
- Prices of these two Primary Energy sources have been rising at a rate much higher than inflation whilst Eskom's prices have been declining in real terms
- Input Costs have been rising at a rate higher than inflation vs. Eskom's price which has been declining in real terms







Since January 2004, Diesel index has increased by 190% compared to PPI of 29%

Source: StatsSA P0142.1 PPI Report Table 16, Diesel Oil- Coast and Witwatersrand



What has Eskom Applied for?



Application for Review of 2008/9 Price Increase based on:

- Primary Energy Expenditure > MYPD Allowance of R 12.921bn over the current 3 year period:
 - 2006/7 (Actual) = R 2.041bn
 - 2007/8 (Projected) = R 5.489bn
 - 2008/9 (Forecast) = R 5.391bn
- Accelerated Demand Side Management Expenditure > MYPD Allowance of R2.518bn over the current 3 year period (Target increased from 459MW to 1414MW):
 - 2006/7 (Actual) = R 226m
 - 2007/8 (Projected) = R 279m



– 2008/9 (Forecast) = R 2.013bn

Proposed Price Increase (53% Real/60 Nominal)

Additional Cost Recovery of R21.037bn for the MYPD (2006/7-2008/9)



Cents per kWh (Constant Rands) – 53% (real)





Manpow er General Primary energy Depreciation Return

Annual Price Increases Going Forward (based on 53% increase in 2008/9)





Proposed Tariff Smoothing

- To limit the negative effects of a sharp increase of tariffs on the economy and poor households
- Proposals have been developed to smooth the tariff over the next 5 years
- However it is critical that the wholesale tariff reach 46c/kwh by 2011/12, which would be Eskom's levelised costs



Proposed Smoothing Options Real Price Increases





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Implications of the smoothing

- Smoothing effectively means that in year 1, there is an under recovery of revenue which must be funded by an equity injection into Eskom;
- Tariff increases remain high for a longer period to allow the recovery of all allowable revenues;
- Partly as result of the smoothing of the revenue required and the current sub-prime crisis, there is significant risk of a funding shortfall for Eskom's investment programme.



Cents per kWh in Constant Rands Trajectory 2 (33% Real in 2008/9)



Protecting the Poor

- Implementation of Differential Tariff Increases to protect the Poor.
- Homelight is the tariff Eskom offers for the low income sector. The similar tariff type for SMME is Businessrate4.
- Note that most municipalities offer the same type of tariff for the poor (so-called "lifeline" tariffs), but it will be incumbent on Nersa to ensure Munics adopt a similar approach and implement differential tariff increases.



Differential Increases applied (Eskom Tariffs) to achieve 33% (real) revenue increase for 2008/9

Eskom Tariff	Increase (2008/9)	Average Monthly Bill			Increase (2008/9)	
	(%)	2007/8		2008/9		(Rands)
Homelight 20A	15.0%	R	45.27	R	52.06	6.79
Homepower	41.9%	R	367.63	R	521.66	154.03
Businessrate1	41.9%	R	465.11	R	659.99	194.88
Businessrate4	15.0%	R	305.58	R	351.42	45.84

- The price increase is assumed over the full Eskom financial year and is expressed as a nominal value (includes inflation).
- CPI-X of 7% assumed



 Municipalities will experience a 53.5% increase in bulk tariff due to a 9 month recovery period in compliance with the MFMA

Conclusion



Why an immediate Tariff Increase?

- Eskom has already spent more on primary energy and demand side management than was budgeted for in the MYPD and will need to accelerate its spend further.
- The Eskom build programme is crucial in the light of the growing electricity demand. A sustainable balance sheet is critical as the bulk of Eskom funding is sourced from the capital markets.
- By 2012 the actual marginal costs of producing electricity will increase to about 46cents/kwh. Therefore tariffs have to approach this level over time.
- In this context smoothing is proposed given the fact that the 46 cents has to be achieved in 4 years time, therefore the tariff decreases substantially in Year 1 but remains at a relatively high level for the next 3 years before it approaches CPIX



Initiatives to control Eskom's cost drivers

- DSM crucial in ensuring efficient energy utilisation in general
 - Reduced demand means reduced primary energy demand
- Coal strategy working with DME to increase the amount of coal sourced from cost plus mines
- Operational efficiency and maintenance practice improvements by Eskom
 - Comprehensive benchmarking of Eskom operations
 - Modernisation of maintenance practices
- Capital inputs for the build programme
 - Local source strategy along with local manufacturing capability development



Conclusion

- Electricity tariffs must reflect the economic costs of production.
- A smoothing of the tariff is proposed over the next 5 years
- A pro-poor tariff structure is proposed for distribution customers within Eskom and Municipal supply areas.



Thank you

